

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

STEPHEN L. EMERY,

Plaintiff,

v.

NATIONAL UNION FIRE
INSURANCE COMPANY OF
PITTSBURGH, PA,

Defendant.

NO: 12-CV-0215-TOR

ORDER ON CROSS-MOTIONS FOR
PARTIAL SUMMARY JUDGMENT

BEFORE THE COURT are Defendant's Motion for Partial Summary Judgment (ECF No. 39) and Plaintiff's Motion for Partial Summary Judgment (ECF No. 42). These matters were submitted for consideration without oral argument. The Court has reviewed the briefing and the record and files herein, and is fully informed.

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1 BACKGROUND

2 Plaintiff has asserted various causes of action arising from Defendant's
3 denial of his claims for various benefits under a group disability insurance policy.
4 The parties have filed cross-motions for partial summary judgment on all claims
5 relating to Defendant's denial of two specific types of coverage: Temporary Total
6 Disability and Continuous Total Disability.¹ For the reasons discussed below, the
7 Court will grant Defendant summary judgment on all claims except one: a *per se*
8 CPA violation arising from Defendant's failure to provide a certificate explaining
9 the terms and conditions of coverage in violation of WAC 284-30-600(1).

10 FACTS

11 Plaintiff Stephen Emery ("Plaintiff") began working as an independent
12 contract courier for Henry Industries, Inc. ("Henry Industries") in August 2008.
13 While employed in this capacity, Plaintiff enrolled in a group disability insurance
14 policy ("the policy") issued by Defendant National Union Fire Insurance Company
15 ("Defendant") and offered to employees of Henry Industries. Plaintiff is an
16 insured under this policy.

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19 ¹ Other claims relating to Defendant's partial denial of reimbursement for
20 Plaintiff's medical expenses are not at issue in the instant motions.

1 As relevant here, the policy provides two different types of disability
2 coverage. The first coverage, referred to as the Temporary Total Disability
3 (“TTD”) Benefit, is triggered when an insured suffers an injury resulting in
4 “temporary total disability”—that is, an injury which prevents the insured from
5 “performing the duties of his or her regular, primary occupation” and which
6 requires ongoing medical care. The second type of coverage, known as the
7 Continuous Temporary Disability (“CTD”) Benefit, is triggered when an insured
8 remains disabled after exhausting all available TTD benefits, provided that certain
9 additional conditions are satisfied.

10 Most notably for purposes of the instant motions, both types of benefits are
11 contingent upon the insured becoming “temporarily totally disabled” within 90
12 days of the date on which he or she was injured. This 90-day “commencement
13 period” is a substantive limitation of coverage. If the insured becomes unable to
14 work within 90 days, he or she is entitled to the TTD benefit (and may later qualify
15 for the CTD benefit). If the insured becomes unable to work *more* than 90 days
16 after the injury, however, he or she does not qualify for either benefit.

17 On June 11, 2009, Plaintiff sustained an injury to his back while performing
18 his duties as a courier. Plaintiff received treatment for the injury and submitted a
19 claim to Defendant for reimbursement of \$7,027 in medical expenses under the
20

1 policy's "Accident Medical Expense Benefit." Defendant paid all but one of the
2 claimed medical expenses in the amount of \$144.

3 Plaintiff sustained a second occupational injury to his back on February 24,
4 2010. Plaintiff sought medical treatment for this second injury and submitted a
5 new claim to Defendant for reimbursement of medical expenses. Defendant paid
6 for certain medical expenses, but not others. Plaintiff returned to work in mid-
7 March while taking prescription medications to manage his pain symptoms.

8 On March 14, 2010, Plaintiff submitted a Proof of Loss form to Defendant.
9 In response to Question 3C on the form, Plaintiff indicated that he was not totally
10 disabled. *See* ECF No. 41-5 at 2 (answering "N/A" to the question, "When did you
11 become totally disabled (unable to work)?"). Plaintiff continued to work for Henry
12 Industries full time through December 2010, as evidenced by Plaintiff's responses
13 to Defendant's interrogatories, Plaintiff's statements to one of his doctors, and
14 Plaintiff's income tax records. ECF No. 40 at ¶¶ 14-18.

15 On December 30, 2010, Plaintiff contacted Defendant by phone and inquired
16 about the availability of TTD benefits under the policy. According to Defendant,
17 Plaintiff was advised that TTD benefits were not available because his claimed
18 disability had not commenced within 90 days following the date of his second
19 injury. ECF No. 40 at ¶ 21. According to Plaintiff, Defendant informed him that
20 TTD benefits were not available because he had not filed a claim for such benefits

1 within 90 days of his second injury. ECF No. 46 at 2. The claim was ultimately
2 denied on the ground that Plaintiff did not become “temporarily totally disabled”
3 as that phrase is defined in the policy within the 90-day commencement period.
4 ECF No. 42-12.

5 DISCUSSION

6 Summary judgment may be granted to a moving party who demonstrates
7 “that there is no genuine dispute as to any material fact and that the movant is
8 entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(a). The moving party
9 bears the initial burden of demonstrating the absence of any genuine issues of
10 material fact. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986). The burden then
11 shifts to the non-moving party to identify specific genuine issues of material fact
12 which must be decided by a jury. *See Anderson v. Liberty Lobby, Inc.*, 477 U.S.
13 242, 256 (1986). “The mere existence of a scintilla of evidence in support of the
14 plaintiff’s position will be insufficient; there must be evidence on which the jury
15 could reasonably find for the plaintiff.” *Id.* at 252.

16 For purposes of summary judgment, a fact is “material” if it might affect the
17 outcome of the suit under the governing law. *Id.* at 248. A dispute concerning any
18 such fact is “genuine” only where the evidence is such that a reasonable jury could
19 find in favor of the non-moving party. *Id.* In ruling upon a summary judgment
20 motion, a court must construe the facts, as well as all rational inferences therefrom,

1 in the light most favorable to the non-moving party. *Scott v. Harris*, 550 U.S. 372,
2 378 (2007). Only evidence which would be admissible at trial may be considered.
3 *Orr v. Bank of America, NT & SA*, 285 F.3d 764 (9th Cir. 2002).

4 **A. Defendant's Motion for Partial Summary Judgment (Claims for Breach**
5 **of Contract, Declaratory Relief and Bad Faith)**

6 Defendant has moved for partial summary judgment on all claims² arising
7 from its denial of Plaintiff's claims for TTD and CTB benefits. The sole basis for
8 this motion is that Plaintiff did not become "temporarily totally disabled" as that
9 phrase is defined in the policy within the 90-day "commencement period"
10 applicable to his claims. "Because it is undisputed that Mr. Emery continued to
11 work and did not become disabled during the 90-day period following either
12 [workplace] accident," Defendant argues, "the NUFIC policy does not provide
13 disability benefits related to [his] claims." ECF No. 39 at 3.

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17 ² The Court construes Plaintiff's Complaint to assert the following causes of action
18 arising from Defendant's denial of his claim for TTD and CTD benefits: (1) breach
19 of contract; (2) declaratory relief; (3) violations of the CPA; (4) violations of
20 IFCA; and (5) bad faith.

1 1. Claims for Breach of Contract and Declaratory Relief

2 Defendant denied Plaintiff's claim for TTD benefits on the ground that he
3 did not become "temporarily totally disabled" within the 90-day "commencement
4 period" following either of his workplace injuries. The policy language on which
5 Defendant relied reads as follows:

6 If Injury to the insured *results in Temporary Total Disability within*
7 *the Commencement Period* shown in the Schedule . . . the Company
8 will pay the Temporary Total Disability Benefit specified below[.]
9 The Commencement Period starts on the date of the accident that
10 caused such Injury. After the Waiting Period has been satisfied, the
11 Temporary Total Disability Benefit shall be payable, retroactively,
12 from the date the disability began, provided that the insured remains
13 Temporarily Totally Disabled.

14 * * *

15 **Temporary Total Disability, Temporarily Totally Disabled**
16 means disability that: (1) *prevents an Insured from performing the*
17 *duties of his or her regular, primary occupation*; and (2) requires that,
18 and results in, the Insured receiving Continuous Care.

19 * * *

20 **Continuous Care** means weekly, monthly, bi-monthly, or quarterly
monitoring and/or evaluation of the disabling condition by a
Physician. The Company must receive proof of continuing
Temporary Total Disability on a weekly, monthly, bi-monthly, or
quarterly basis.

ECF No. 40 at ¶ 4 (italicized emphasis added). The Schedule attached to the
policy specifies that the Commencement Period applicable to claims for TTD
benefits is 90 days. ECF No. 40 at ¶ 5.

1 Defendant denied Plaintiff's claim for CTD benefits on the ground that he
2 never qualified for TTD benefits—a condition precedent to CTD coverage. The
3 applicable policy language provides:

4 If Injury to the Insured, resulting in Temporary Total Disability,
5 subsequently results in Continuous Total Disability, the Company will
6 pay the Continuous Total Disability Benefit specified below,
provided:

- 7 1. benefits payable for a Temporary Total Disability Covered Loss
8 ceased solely because the Maximum Benefit Period shown in
the Schedule for Temporary Total Disability has been reached,
but the Insured remains disabled;
- 9 2. the Insured has reached the Maximum Age Limit as shown
10 under the Benefits section of the Schedule on the day after the
Maximum Benefit Period shown in the Schedule for Temporary
Total Disability has been reached;
- 11 3. the Insured has been granted a Social Security Disability Award
12 for their disability; and
- 13 4. their disability is reasonably expected to continue without
14 interruption until the insured dies.

15 * * *

16 **Continuous Total Disability, Continuously Totally Disabled** means
17 disability that: (1) prevents an Insured from performing the duties of
any occupation for which he or she is qualified by reason of
18 education, training or experience; and (2) requires that, and results in,
the Insured receiving Continuous Care.

19 ECF No. 40 at ¶ 4.

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1 Defendant contends that there are no disputed issues of fact as to whether
2 Plaintiff became “temporarily totally disabled” within 90 days of his injuries on
3 June 11, 2009, and February 20, 2010. The Court agrees. It is undisputed that
4 Plaintiff continued to work full time as a courier for Henry Industries through
5 December 2010. ECF No. 40 at ¶¶ 7, 11, 12, 14, 17. The fact that Plaintiff
6 continued to work during this period means that he was not “prevent[ed] . . . from
7 performing the duties of his . . . regular, primary occupation.” As a result, Plaintiff
8 was not “temporarily totally disabled” during this period. Because Plaintiff did not
9 become “temporarily totally disabled” within 90 days of either injury—a condition
10 precedent to coverage under the plain language of the policy—he is not entitled to
11 TTD or CTD benefits as a matter of law.

12 Plaintiff has raised a number of arguments in an effort to avoid this rather
13 straightforward result. None are persuasive. First, Plaintiff cites several cases for
14 the proposition that an insurer may not deny coverage due to an insured’s failure to
15 provide a timely proof of loss form unless the insurer has been “substantially
16 prejudiced” by the delay. ECF No. 45 at 4-7. According to Plaintiff, these cases
17 illustrate that substantial prejudice is a prerequisite to denying coverage under the
18 90-day commencement period. ECF No. 45 at 7-9.

19 This argument is based upon a flawed premise: that there is “no difference”
20 between a denial for failure to provide a timely proof of loss and a denial pursuant

1 to a commencement period. ECF No. 45 at 7. Unlike a requirement that a proof of
2 loss be submitted within a specified time, a commencement period is a substantive,
3 bargained-for limitation of coverage. *See Lewis v. Preferred Accident Ins. Co. of*
4 *New York*, 151 Wash. 396, 397, 400 (1929) (applying provision in disability policy
5 which required the insured to become “wholly and continuously disabled” from the
6 “date of [the] accident” as a substantive limitation of coverage). Defendant need
7 not demonstrate “substantial prejudice” in order to enforce the commencement
8 period, as such a requirement would effectively grant Plaintiff coverage for which
9 he did not pay. *See Safeco Title Ins. Co. v. Gannon*, 54 Wash. App. 330, 339
10 (1989) (declining to apply the “notice-prejudice” rule where doing so would
11 “provide coverage the insurer did not intend to provide and the insured did not
12 contract to receive”).

13 Second, Plaintiff argues for application of the so-called “process of nature
14 rule.” The process of nature rule generally provides that an injury which does not,
15 by the “process of nature,” become fully disabling until after the expiration of a
16 disability commencement period will be deemed to have become fully disabling as
17 of the moment the injury occurred, thereby precluding the insurer from asserting
18 defenses relating to the untimely onset of full disability. *See, e.g., Moore v. Am.*
19 *United Life Ins. Co.*, 197 Cal. Rptr. 878, 892 (Cal. Ct. App. 1984). While this may
20

1 be a valid argument in other jurisdictions, Washington does not follow the process
2 of nature rule. *Lewis*, 151 Wash. at 400-01.

3 Third, Plaintiff argues that enforcement of the commencement period would
4 be “unjust.” ECF No. 45 at 13. Relying upon the opinions of two insurance
5 experts, Plaintiff asserts that allowing an insurer to deny coverage on this basis
6 “makes no sense in terms of the risks insured against,” and “unreasonably restricts
7 the coverage of the policy.” ECF No. 45 at 14 (emphasis and internal quotation
8 marks omitted). Contrary to Plaintiff’s assertions, allowing an insurer to deny
9 coverage on this basis makes “excellent sense.” *Lewis*, 151 Wash. at 399. As
10 explained in *Lewis*,

11 It often happens that considerable difficulty arises in determining
12 whether or not a particular thing is the proximate or remote cause of
13 an injury and its consequences; and to avoid this difficulty in the
14 numerous and ever-varying cases which might arise we think the
15 company meant to have it understood that it would not be responsible
16 for loss of time resulting from a physical injury, unless it was plain
17 and manifest that the injury directly, alone, and without delay
18 occasioned such loss of time; and that it would not be liable for loss of
19 time which might result from other intervening causes, taking effect
20 after the injury was actually received.

151 Wash. at 399. Enforcement of the commencement period is neither unjust nor
unreasonable.

Finally, Plaintiff makes a rather confusing argument as to “causation.” As
far as the Court can discern, the force of this argument is that Plaintiff is *presently*

1 “temporarily totally disabled” and/or “continuously totally disabled” solely as a
2 result of his two workplace injuries. This argument appears to have been made in
3 an attempt to explain away any disabling effects of any injuries Plaintiff may have
4 sustained during a car accident on October 5, 2010. *See* ECF No. 45 at 17-18.

5 Plaintiff’s car accident has no bearing on this case. As noted above, Plaintiff
6 was injured on June 11, 2009, and February 20, 2010. The 90-day commencement
7 periods for these injuries expired on September 10, 2009, and May 20, 2010,
8 respectively. Plaintiff concedes that he resumed full-time work as a contract
9 courier for Henry Industries before the expiration of either period. The fact that he
10 was in a car accident some seven-and-a half months after the second injury is
11 irrelevant.

12 Similarly, the Social Security Administration’s determination that Plaintiff
13 was totally disabled as of October 4, 2010,³ is immaterial. Assuming for the sake
14 of argument that Plaintiff’s total disability was “caused” exclusively by his
15 workplace injuries, the fact remains that Plaintiff was not “prevent[ed] . . . from
16 performing the duties of his . . . primary occupation” until long after both
17 commencement periods had expired. Thus, for the reasons discussed above,

18
19 ³ The SSA mistakenly found the auto accident occurred on this date. *See* ECF No.
20 41-12 at 102.

1 Plaintiff is not entitled to TTD or CTD benefits. Defendant's motion for summary
2 judgment on Plaintiff's claims for breach of contract and declaratory relief is
3 granted.

4 2. Bad Faith Claim

5 Plaintiff's remaining causes of action arising from the denial of his claim for
6 TTD and CTD benefits are for (1) common law bad faith; (2) violations of the
7 Washington Consumer Protection Act ("CPA"), RCW 19.86.010 *et seq.*; and (3)
8 violations of the Washington Insurance Fair Conduct Act ("IFCA"), RCW
9 48.30.015. Defendant has moved for summary judgment on these claims on the
10 ground that its denial of coverage was proper and that its handling of Plaintiff's
11 claim was reasonable as a matter of law.

12 Plaintiff's memorandum in opposition to Defendant's motion does not
13 directly address the continued validity of any of these claims. Plaintiff's own
14 motion for partial summary judgment, however, could be construed as a request for
15 judgment as a matter of law on his CPA and IFCA claims. Due to this unusual
16 briefing posture, the Court will address Plaintiff's bad faith claim immediately
17 below. Plaintiff's CPA and IFCA claims, which are arguably the subject of cross-
18 motions for partial summary judgment, will be addressed separately.

19 Insurers doing business in the State of Washington owe a duty of good faith
20 to their insureds. RCW 48.01.030. In the insurance context, good faith requires

1 more than mere honesty and lawfulness of purpose; the insurer must “give equal
2 consideration to the insured’s interests.” *St. Paul Fire and Marine Ins. Co. v.*
3 *Onvia, Inc.*, 165 Wash.2d 122, 129 (2008) (quotations and citations omitted).
4 Insurers who violate this duty are subject to a common law cause of action for bad
5 faith. *Safeco Ins. Co. of Am. v. Butler*, 118 Wash.2d 383, 389 (1992). An insured
6 may maintain a cause of action for bad faith even when the insurer’s decision to
7 deny coverage is ultimately proven correct. *See Coventry Assoc. v. Am. States. Ins.*
8 *Co.*, 136 Wash.2d 269, 279-80 (1998) (“We hold an insured may maintain an
9 action against its insurer for bad faith investigation of the insured’s claim and
10 violation of the CPA regardless of whether the insurer was ultimately correct in
11 determining coverage did not exist.”).

12 “To succeed on a bad faith claim, the policyholder must show the insurer’s
13 breach of the insurance contract was unreasonable, frivolous, or unfounded.”
14 *Smith v. Safeco Ins. Co.*, 150 Wash.2d 478, 484 (2003). “Bad faith will not be
15 found where a denial of coverage . . . is based upon a reasonable interpretation of
16 the insurance policy.” *Kirk v. Mt. Airy Ins. Co.*, 134 Wash.2d 558, 560 (1998).
17 Whether an insurer acted in bad faith is a question of fact to be resolved by the jury
18 unless “there are no disputed material facts pertaining to the reasonableness of the
19 insurer’s conduct under the circumstances, or the insurance company is entitled to
20 prevail as a matter of law on the facts construed most favorably to the nonmoving

1 party.” *Id.* The operative question is simply whether the insurer acted reasonably
2 in light of all the facts and circumstances of the case. *Anderson v. State Farm Mut.*
3 *Ins. Co.*, 101 Wash. App. 323, 329-30 (2000).

4 Here, there are no genuine issues of material fact as to the reasonableness of
5 Defendant’s conduct. As noted above, it is undisputed that Plaintiff resumed full-
6 time work as a courier for Henry Industries within 90 days of sustaining both
7 workplace injuries. After learning that Plaintiff was able to resume full-time work,
8 Defendant determined that Plaintiff was not “temporarily totally disabled” as that
9 term is defined in the policy. This determination was based upon a reasonable
10 investigation of Plaintiff’s claims and a reasonable (and ultimately correct)
11 interpretation of the policy. On the facts presented, no rational jury could find that
12 Defendant’s actions were “unreasonable, frivolous, or unfounded.” *Smith*, 150
13 Wash.2d at 484. Defendant is entitled to summary judgment on this claim.

14 **B. Cross-Motions for Partial Summary Judgment (CPA and IFCA Claims)**

15 Plaintiff’s motion for partial summary judgment seeks judgment as a matter
16 of law on Defendant’s “numerous insurance code violations.” ECF No. 42 at 21.
17 His briefing does not specifically tie any of the alleged violations to a particular
18 cause of action, and the Court cannot determine with any degree of certainty what
19 relief Plaintiff is actually seeking. On one hand, Plaintiff could be requesting
20 judgment in his favor on his CPA and IFCA claims. This would seem to be the

1 most reasonable interpretation of Plaintiff’s briefing, as certain “insurance code
2 violations” are actionable under the CPA and IFCA. On the other hand, Plaintiff’s
3 reply briefing specifically states that “the Insurance Fair Conduct Act (IFCA) and
4 the Consumer Protection Act (CPA) claims were *not* the subject of [his] motion.”
5 ECF No. 51 at 2 (emphasis added). Plaintiff’s reply also suggests that the purpose
6 of his motion for partial summary judgment is to establish that Defendant is
7 precluded from denying coverage as a result of the alleged insurance code
8 violations—an argument that would seem to relate to his claims for breach of
9 contract and declaratory relief. *See* ECF No. 51 at 2 (“Emery’s Motion for Partial
10 Summary Judgment found key insurance code violations, critical to [Defendant’s]
11 enforcement of the terms of its policy. The code violations by [Defendant will
12 preclude a denial of benefits[.]”). Plaintiff’s proposed order sheds no light on the
13 subject; it merely recites that Defendant “ha[s] repeatedly violated the insurance
14 code or laws of the [S]tate of Washington, including but not limited to RCW
15 [Chapter] 48.18 and WAC [Chapter] 284-30.” ECF No. 42-19.

16 In an abundance of caution, the Court will construe Plaintiff’s motion as
17 applying to both sets of claims. Plaintiff is kindly reminded to clearly state the
18 nature of his requested relief in any future motion. *See* Fed. R. Civ. P. 7(b)(1)
19 (requiring moving party to “state with particularity the grounds for seeking the
20 order” and “state the relief sought”).

1 1. Claims for Breach of Contract and Declaratory Relief

2 The Court has already granted Defendant summary judgment on these
3 claims for the reasons stated above in conjunction with Defendant's motion for
4 partial summary judgment. To whatever extent Plaintiff intended to argue that
5 violations of RCW Chapter 48.18 and/or WAC Chapter 284-30 preclude a denial
6 of coverage, the argument is unpersuasive. Indeed, the argument is foreclosed by
7 *Hayden v. Mut. of Enumclaw Ins. Co.*, which holds that, in the absence of prejudice
8 to the insured or bad faith on the part of the insurer, a violation of an unfair claims
9 settlement regulation under WAC Chapter 284-30 does not preclude or estop an
10 insurer from asserting defenses to coverage that may be available under the terms
11 of the policy. 141 Wash.2d 55, 62-63 (2000); *see also Coventry Assoc.*, 136
12 Wash.2d at 284-85 (holding that first-party insured is not entitled to "coverage by
13 estoppel" as a remedy for bad faith claims investigation).

14 Contrary to Plaintiff's assertions, *Prest v. Am. Bankers Life Assurance Co.*,
15 79 Wash. App. 93 (1995), does not stand for the proposition that an insurance
16 company is estopped from asserting defenses to coverage when it fails to deliver a
17 copy of the policy or a certificate of coverage to the insured. Instead, *Prest* stands
18 for the much more limited proposition that an insurer may not assert a material
19 misrepresentation defense when the document containing the misrepresentation
20 (the application for insurance) is not attached to the copy of the policy delivered to

1 the insured. 79 Wash. App. at 98-99; *see also* RCW 48.18.080(1) (prohibiting an
2 application for insurance from being admitted in evidence in a civil proceeding
3 “unless a true copy of the application was attached to or otherwise made a part of
4 the policy when issued and delivered”). *Prest* is inapposite because Defendant has
5 not attempted to admit Plaintiff’s application for insurance.

6 Plaintiff’s citation to *Wood v. Cascade Fire & Marine Ins. Co.*, 8 Wash. 427
7 (1894) is similarly unavailing. *Wood* involved a contract of insurance that was
8 allegedly issued in violation of the State of New York’s insurance regulations. 8
9 Wash. at 428-29. The case has no bearing whatsoever on the validity of a contract
10 of insurance allegedly issued in violation of the State of Washington’s insurance
11 regulations. The same is true of *Brown Mach. Works & Supply Co. Inc. v. Ins. Co.*
12 *of N. Am.*, 659 So.2d 51 (Ala. 1995) and *Wheelways Ins. Co. v. Hodges*, 872
13 S.W.2d 776 (Tex. App. 1994), both of which apply a foreign state’s regulations.

14 Finally, RCW 48.15.030 does not dictate a contrary result. That statute
15 provides that “[a] contract of insurance effectuated by an unauthorized insurer in
16 violation of the provisions of this code shall be voidable except at the instance of
17 the insurer.” RCW 48.15.030. By its terms, the statute only allows *recession* of a
18 contract of insurance. It does not preclude an unauthorized insurer from asserting
19 a valid policy defense once an insured has made a claim for benefits. Because
20 Plaintiff has not sought to rescind the policy, RCW 48.15.030 does not apply.

1 2. CPA and IFCA Claims

2 The CPA prohibits “[u]nfair methods of competition and unfair or deceptive
3 acts or practices in the conduct of any trade or commerce.” RCW 19.86.020. This
4 prohibition applies to “person[s] engaged in the business of insurance” pursuant to
5 RCW 48.30.010(1); *see also* RCW 19.86.170 (applying CPA to “actions and
6 transactions prohibited or regulated under the laws administered by the insurance
7 commissioner”). Thus, under the CPA and the Washington insurance code,
8 “individuals are vested with a private cause of action against insurers for unfair or
9 deceptive practices.” *Hayden*, 141 Wash.2d at 62. “Individuals bringing such
10 actions must show (1) an unfair or deceptive act or practice; (2) in trade or
11 commerce; (3) that impacts the public interest; (4) which causes injury to the party
12 in his business or property; and (5) which injury is causally linked to the unfair or
13 deceptive act.” *Id.*

14 Both the Washington Legislature and the Washington State Office of the
15 Insurance Commissioner have identified certain acts and practices in the business
16 of insurance which are inherently unfair or deceptive. These enumerated acts and
17 practices are treated as a *per se* violations of the CPA, meaning that the first two
18 elements of a CPA claim are automatically satisfied. *Hayden*, 141 Wash.2d at 62;
19 *see also Onvia*, 165 Wash.2d at 133 (“[W]here a violation of chapter 284-30 WAC
20 is shown, the first two elements of a CPA claim are proved.”). A single violation

1 of one of these statutes or regulations is actionable under the CPA. *See Indus.*
2 *Indem. Co. of the Nw., Inc. v. Kallevig*, 114 Wash.2d 907, 922 (1990) (holding that
3 an insured may bring a *per se* CPA claim “based upon a violation of RCW
4 48.30.010(1) resulting from a single violation of WAC 284-30-330”).

5 IFCA applies exclusively to first-party insurance contracts. The statute
6 creates a private right of action against an insurer who (1) “unreasonably denie[s] a
7 claim for coverage or payment of benefits”; and/or (2) violates one of several
8 enumerated regulations promulgated by the insurance commissioner. *See RCW*
9 *48.30.015(1), (5)*. A plaintiff who prevails on an IFCA claim is entitled to recover
10 up to treble damages and reasonable attorney’s fees and litigation costs. *RCW*
11 *48.30.015(2), (3)*.

12 Plaintiff asserts that Defendant violated a litany of statutes and regulations
13 governing the business of insurance. As noted above, Plaintiff has not attempted to
14 link these alleged violations to any particular claim. In the interest of efficiency,
15 the Court will address the alleged violations in two separate groups: (1) those that
16 are actionable under IFCA or as *per se* violations of the CPA; and (2) those that
17 can only be pursued as a non-*per se* CPA claim.

18 i. *Violations Actionable Under IFCA or as Per Se CPA Claims*

19 Plaintiff contends that Defendant violated **WAC 284-30-330**. This alleged
20 violation is actionable under IFCA. *RCW 48.30.015(5)*. The regulation provides,

1 in relevant part:

2 The following are hereby defined as unfair methods of competition
3 and unfair or deceptive acts or practices of the insurer in the business
of insurance, specifically applicable to the settlement of claims:

4 (1) Misrepresenting pertinent facts or insurance policy provisions;

5 * * *

6 (13) Failing to promptly provide a reasonable explanation of the
7 basis in the insurance policy in relation to the facts or
8 applicable law for denial of a claim or for the offer of a
compromise settlement.

9 WAC 284-30-330(1), (13). The basis for the alleged violation of this regulation is
10 that one of Defendant's employees, Jeffrey Young, "misrepresented to [Plaintiff]
11 how to file a disability claim" during a telephone conversation on December 30,
12 2010. ECF No. 42 at 15. Specifically, Plaintiff contends that Mr. Young
13 erroneously informed him that his claim for benefits "must be *filed* within a 90-day
14 commencement period[.]" ECF No. 51 at 7 (emphasis in original).

15 Assuming *arguendo* that Defendant did in fact misrepresent the nature of the
16 90-day commencement period (*i.e.*, that the commencement period required
17 Plaintiff to *submit* a claim within 90 days rather than become "temporarily totally
18 disabled" within 90 days), Plaintiff cannot establish that he was injured by the
19 misrepresentation. As noted above, it is undisputed that Plaintiff's claim was
20 denied because he did not become "temporarily totally disabled" within the 90-day

1 commencement period applicable to either workplace injury. The claim was not
2 denied on the ground that it was untimely submitted. The absence of a palpable
3 injury is fatal to any claim arising from this alleged violation. *See Panag v.*
4 *Farmers Ins. Co. of Wash.*, 166 Wash.2d 27, 57-65 (2009) (CPA plaintiff must
5 prove quantifiable injury to business or property attributable to the defendant's
6 unfair or deceptive act or practice); *Coventry Assoc.*, 136 Wash.2d at 276-77 ("As
7 an element of every bad faith or CPA action . . . an insured must establish [that] it
8 was harmed by the insurer's bad faith acts.") (citing *Butler*, 118 Wash.2d at 389,
9 and *Kallevig*, 114 Wash.2d at 920)).

10 Further, there is also no evidence from which a jury could find that
11 Defendant failed to promptly provide a reasonable explanation for its decision to
12 deny Plaintiff's claim. As discussed above, Defendant's decision to deny the claim
13 on the ground that Plaintiff did not become "temporarily totally disabled" within
14 the 90-day commencement period was entirely reasonable. This decision was
15 communicated to Plaintiff with reasonable promptness. Accordingly, the Court
16 will grant Defendant's motion for summary judgment on this claim.

17 Plaintiff also contends that Defendant violated **WAC 284-30-350(1)**. This
18 alleged violation is actionable under IFCA. RCW 48.30.015(5). The regulation
19 provides: "No insurer shall fail to fully disclose to first party claimants all pertinent
20 benefits, coverages or other provisions of an insurance policy or insurance contract

1 under which a claim is presented.” WAC 284-30-350(1). This alleged violation
2 stems from the same conduct identified above. ECF No. 51 at 7. The Court will
3 grant Defendant’s motion for summary judgment on this claim for the reasons
4 previously stated.

5 Next, Plaintiff contends that Defendant violated **WAC 284-30-600**. This
6 alleged violation is actionable under the CPA. RCW 19.86.170; RCW
7 48.30.010(2). The regulation provides, in relevant part:

8 (1) Under RCW 48.30.010, it is an unfair method of competition and
9 an unfair practice for any insurer to engage in any insurance
10 transaction, as defined in RCW 48.01.060, regarding life
11 insurance, annuities, or disability insurance coverage on
12 individuals in this state under a group policy delivered to a
13 policyholder outside this state when:

14 * * *

15 (c) The policy or certificate delivered to residents of the state of
16 Washington does not include all terms and conditions of the
17 coverage.

18 * * *

19 (3) It is further defined to be an unfair practice for any insurer
20 marketing group insurance coverage in this state to do the
following with respect to the coverage:

* * *

(b) To fail to file copies of all certificate forms and any other
related forms providing coverage in Washington, including
trust documents or articles of incorporation with the
commissioner at least thirty days prior to use; and

1 (c) To fail to file with the commissioner a copy of the
2 disclosure statement required by WAC 284-30-610, where
3 the sale of coverage to individuals in this state will be
4 through solicitation by insurance producers. The disclosure
5 statement must be appropriately completed, as it appears
6 when delivered to the Washington individuals who are
7 solicited by the Washington licensees.
8 The disclosure form must also be filed at least thirty days
9 prior to any solicitation of coverage.

6 WAC 284-30-600(1)(c), (3)(b)-(c). The bases for the alleged violations of this
7 regulation are that Defendant (1) “did not file or submit to the OIC the required
8 trust documents”; (2) “did not obtain a signed disclosure statement from its
9 insured”; and (3) did not deliver to Plaintiff “a certificate of coverage setting forth
10 a statement of the essential features (all terms and conditions)” of the policy. ECF
11 No. 51 at 7.

12 The first and second alleged violations fail as a matter of law because WAC
13 284-30-600(3) does not apply to Defendant. As Defendant correctly notes, this
14 provision only applies to insurers who “market” group insurance coverage in the
15 State of Washington. WAC 284-30-600(3). Defendant asserts that it did not
16 “market” the type of coverage afforded by the policy at issue directly to
17 Washington residents. Carter Decl., ECF No. 50, at ¶ 11. Plaintiff has not
18 challenged this assertion. In fact, Plaintiff alleges that his employer, rather than
19 Defendant, was responsible for “marketing” the policy to him as an employee
20 benefit. ECF No. 44 at 3. Plaintiff’s employer, however, is not an “insurer” and is

1 therefore not subject to regulation under WAC 284-30-600(3). As no rational trier
2 of fact could find that Defendant violated this regulation, the Court will grant
3 Defendant's motion for summary judgment on any claims arising from an alleged
4 violation of WAC 284-30-600(3).

5 With regard to the alleged violation of WAC 284-30-600(1), neither party is
6 entitled to summary judgment. Unlike the subsection addressed immediately
7 above, this subsection does apply to Defendant. *See* WAC 284-30-600(1)(c)
8 (prohibiting "*any insurer* [from] engag[ing] in *any insurance transaction*" relating
9 to disability coverage issued to a Washington resident under an out-of-state group
10 policy unless the policy or a certificate of coverage is delivered to the insured)
11 (emphasis added). Defendant does not dispute that it failed to provide Plaintiff
12 with a copy of the policy or certificate explaining the terms and conditions of
13 coverage prior to processing his claims. ECF No. 48 at 4. Thus, Defendant
14 violated WAC 284-30-600(1)(c).

15 However, the Court finds that there are genuine issues of material fact as to
16 whether Plaintiff sustained a quantifiable injury to his business or property as a
17 result of the above violation. Because such an injury is an essential component of
18 any claim arising from this violation (*see Panag*, 166 Wash.2d at 57-56; *Coventry*
19 *Assoc.*, 136 Wash.2d at 276-77), Plaintiff is not entitled to summary judgment.

20 ///

1 Finally, Plaintiff contends that Defendant violated **WAC 284-30-610**. This
 2 alleged violation is actionable under the CPA. RCW 19.86.170; RCW
 3 48.30.010(2). The regulation provides, in relevant part:

4 (1) It is an unfair method of competition and an unfair practice for an
 5 insurer to permit a licensed insurance producer, whether appointed
 6 by the insurer or not, to solicit an individual in the state of
 7 Washington to buy or apply for life insurance, annuities, or
 8 disability insurance coverage when the coverage is provided under
 the terms of a group policy delivered to an association or
 organization (or to a trustee designated by the association or
 organization), as policyholder, outside this state, unless the
 following steps are taken:

9 (a) An accurately completed disclosure statement, substantially
 10 in the form set forth in subsection (2) of this section, must be
 brought to the attention of the individual being solicited
 11 before the application for coverage is completed and signed.
 The disclosure form must be signed by both the soliciting
 12 licensee and the individual being solicited and it must be
 given to the individual.

13 * * *

14 (2) Disclosure statement form: (Type size to be no less than ten-point)
 15 [Text of disclosure statement].

16 WAC 284-30-610(1)(a), (2). The basis for the alleged violation of this regulation
 17 is that Defendant failed to obtain a completed disclosure statement from Plaintiff.
 18 ECF No. 51 at 7. Like WAC 284-30-600(3), this regulation does not apply to
 19 Defendant. By its terms, WAC 284-30-610 only applies to “insurer[s] [who]
 20 permit a licensed insurance producer . . . *to solicit an individual in the state of*

1 *Washington* to buy or apply for . . . disability insurance coverage” provided under a
2 group policy issued to a policyholder outside the state. WAC 284-30-610(1)
3 (emphasis added). Once again, it is undisputed that Defendant did not solicit (or
4 allow any other insurance producer to solicit) the type of coverage afforded by the
5 policy at issue directly to Washington residents. Carter Decl., ECF No. 50, at ¶ 11.
6 Thus, there are no facts from which a jury could find that Defendant violated this
7 regulation, and Defendant is entitled to summary judgment.

8 ii. All Other Alleged Violations

9 Plaintiff has alleged violations of each of the following statutes:

- 10 • RCW 48.05.030(2), which provides: “Every certificate of authority shall
11 specify the name of the insurer, the location of its principal office, the name
12 and location of the principal office of its attorney-in-fact if a reciprocal
insurer, and the kind or kinds of insurance it is authorized to transact in this
state.”
- 13 • RCW 48.05.040(4) provides: “To qualify for and hold a certificate of
14 authority an insurer must . . . Fully comply with, and qualify according to,
the other provisions of this code.”
- 15 • RCW 48.15.020(1), which provides: “An insurer that is not authorized by
16 the commissioner may not solicit insurance business in this state or transact
insurance business in this state, except as provided in this chapter.”
- 17 • RCW 48.18.100(1), which provides: “No insurance policy form or
18 application form where written application is required and is to be attached
19 to the policy, or printed life or disability rider or endorsement form may be
issued, delivered, or used unless it has been filed with and approved by the
commissioner.”

- 1 • RCW 48.18.100(5), which provides: “No form may knowingly be issued or
2 delivered as to which the commissioner's approval does not then exist.”
- 3 • RCW 48.18.260(1), which provides: “Subject to the insurer’s requirements
4 as to payment of premium, every policy shall be delivered to the insured or
5 to the person entitled thereto within a reasonable period of time after its
6 issuance.”
- 7 • RCW 48.19.010(2), which provides: “[E]very insurer shall, as to disability
8 insurance, before using file with the commissioner its manual of
9 classification, manual of rules and rates, and any modifications thereof.”
- 10 • RCW 48.20.102, which provides: “PROOFS OF LOSS: Written proof of
11 loss must be furnished to the insurer at its said office in case of claim for
12 loss for which this policy provides any periodic payment contingent upon
13 continuing loss within ninety days after the termination of the period for
14 which the insurer is liable and in case of claim for any other loss within
15 ninety days after the date of such loss. Failure to furnish such proof within
16 the time required shall not invalidate nor reduce any claim if it was not
17 reasonably possible to give proof within such time, provided such proof is
18 furnished as soon as reasonably possible and in no event, except in the
19 absence of legal capacity, later than one year from the time proof is
20 otherwise required.”
- RCW 48.21.050, which provides: “Every policy of group or blanket
disability insurance shall contain in substance the provisions as set forth in
RCW 48.21.060 to 48.21.090, inclusive, or provisions which in the opinion
of the commissioner are more favorable to the individuals insured, or at least
as favorable to such individuals and more favorable to the policyholder. No
such policy of group or blanket disability insurance shall contain any
provision relative to notice or proof of loss, or to the time for paying
benefits, or to the time within which suit may be brought upon the policy,
which in the opinion of the commissioner is less favorable to the individuals
insured than would be permitted by the standard provisions required for
individual disability insurance policies.”
- RCW 48.21.080, which provides: “In group disability insurance policies
there shall be a provision that the insurer shall issue to the employer, the
policyholder, or other person or association in whose name such policy is

1 issued, for delivery to each insured employee or member, a certificate setting
2 forth in summary form a statement of the essential features of the insurance
3 coverage, and to whom the benefits thereunder are payable described by
4 name, relationship, or reference to the insurance records of the policyholder
or insurer. . . . This section shall not apply to blanket disability insurance
policies.”

5 Defendant argues that its alleged violations of the above statutes do not give
6 rise to *per se* CPA claims. ECF No. 47 at 6-13. The Court agrees. Unlike the
7 regulations in WAC Chapter 284-30 discussed above, these statutes do not
8 proscribe conduct which has been deemed inherently unfair or deceptive by a
9 legislative body. Indeed, not one of the above statutes can be found in RCW
10 Chapter 48.30, which is devoted to “Unfair Practices and Frauds” in the business
11 of insurance. As a result, violations of these statutes are not actionable under
12 RCW 48.30.010 as *per se* violations of the CPA.

13 Although violations of the above statutes could potentially give rise to **non-**
14 *per se* CPA claims, Plaintiff has not advanced any such claims. Moreover, even if
15 Plaintiff had pursued non-*per se* claims, he has not produced any evidence from
16 which a rational jury could find in his favor on the first element of those claims:
17 that Defendant’s alleged conduct “has a capacity to deceive a substantial portion of
18 the public.” *Saunders v. Lloyd’s of London*, 113 Wash.2d 330, 345 (1989)
19 (quotation and citation omitted). Thus, the Court will grant Defendant’s motion
20

1 for summary judgment on any CPA claims arising from its alleged violations of the
2 above statutes.

3 **IT IS HEREBY ORDERED:**

4 1. Defendant's Motion for Partial Summary Judgment (ECF No. 39) is
5 **GRANTED in part** and **DENIED in part**. Defendant is awarded
6 summary judgment on **all** causes of action arising from its denial of
7 Plaintiff's claim for TTD and CTD disability benefits **except** Plaintiff's
8 CPA claim arising from Defendant's failure to provide Plaintiff with a
9 certificate explaining the terms and conditions of coverage under its
10 disability insurance policy in violation of WAC 284-30-600(1)(c).

11 2. Plaintiff's Motion for Partial Summary Judgment (ECF No. 42) is
12 **DENIED**.

13 The District Court Executive is hereby directed to enter this Order and
14 provide copies to counsel.

15 **DATED** October 8, 2013.



19
20

A handwritten signature in blue ink that reads "Thomas O. Rice".

THOMAS O. RICE
United States District Judge